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ESPO

Internal Audit Charter

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Introduction

ESPO is a local authority purchasing consortium made up of six local authorities for which Leicestershire County Council is the Servicing Authority. ESPO's Finance & Audit Subcommittee (the Subcommittee) has a delegated function to, 'receive and approve Internal Audit reports including the Internal Audit Charter escalating any significant governance concerns to the Management Committee for review'.

The Consortium Treasurer (the Treasurer) is responsible for the proper administration of ESPO's financial affairs and has a specific responsibility for arranging a continuous internal audit of those affairs. The Treasurer arranges for Leicestershire County Council's Internal Audit Service (LCCIAS) to provide internal audit for ESPO.

The Institute of Internal Auditors' Global Internal Audit Standards (the GIAS) guide the worldwide professional practice of internal auditing and serve as a basis for evaluating and elevating the quality of the internal audit function. The GIAS were implemented in the UK public sector from 1 April 2025. A CIPFA Application Note (introduced at the same time) provides a framework for the practice of internal audit in the UK public sector when taken together with the GIAS.

The GIAS mandate that the Chief Audit Executive (for Leicestershire County Council this is the Head of Internal Audit Service (HoIAS)) must develop and maintain an internal audit charter that specifies, as a minimum, the internal audit function's 'Purpose of Internal Auditing'.

This charter defines for the internal audit activity of ESPO, its purpose, authority and responsibilities consistent with the requirements of the GIAS in the UK Public Sector. It also aims to confirm relationships with key stakeholders and is subject to annual approval by the Subcommittee

The Internal Audit Service has limited resources. Its workforce is deployed having regard to relative risks and levels of assurance required, translated into an agreed annual Internal Audit Plan of assignments. This is agreed by the Subcommittee each year.

Purpose

LCCIAS has adopted the GIAS definition: - *The purpose of the internal audit function is to strengthen ESPO's ability to create, protect, and sustain value by providing the Subcommittee and Senior Management with independent, risk-based, and objective assurance, advice, insight, and foresight.*

The internal audit function enhances ESPO's:

- Successful achievement of its objectives.
- Governance, risk management, and control processes.
- Decision-making and oversight.

- Reputation and credibility with its stakeholders.
- Ability to serve the public interest.

ESPO's internal audit function is most effective when it is performed by competent professionals in conformance with the GIAS, the Application Note and the Code of Practice for the Governance of Internal Audit in UK Local Government (all effective from 1 April 2025).

The internal audit function is independently positioned with direct accountability to the Subcommittee. Internal auditors are free from undue influence and committed to making objective assessments.

Commitment to Adhering to the GIAS

LCCIAS will adhere to the mandatory elements of The Institute of Internal Auditors' International Professional Practices Framework through conformance with the GIAS in the UK Public Sector and any Topical Requirements. The HolAS will report annually to the Subcommittee and Senior Management regarding the internal audit function's conformance with the Standards, which will be assessed through a quality assurance and improvement program.

Internal Audit Mandate

Authority

The authority for the internal audit function is derived both from legislation and ESPO's constitution.

The requirement for an internal audit function for local authorities is implied by Section 151 of the Local Government Act 1972, which requires that authorities "make arrangements for the proper administration of their financial affairs and shall ensure that one of their officers has responsibility for the administration of those affairs".

The Accounts and Audit (England) Regulations 2015, specifically require that a relevant body 'must undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance' (the GIAS in the UK Public Sector). These requirements are mandatory; instances of non-conformance must be reported to the Subcommittee as part of the HolAS' annual report.

ESPO's Financial Regulations (Rule 15(a)) determines that 'responsibility for arranging a continuous internal audit of ESPO's financial management arrangements

will be delegated by members of the Management Committee to the Consortium Treasurer which is the County Council's Director of Corporate Resources.

The internal audit function's authority is enhanced by its direct reporting relationship and access to Senior Management which from hereon are the Director of ESPO, (the Director) but also, given the role of the Servicing Authority, to both the Consortium Secretary (the Secretary) and Consortium Treasurer (the Treasurer), and the Subcommittee. The HoIAS has the right of access to the Chair of the Subcommittee at any time and can meet with the Subcommittee in private.

The GIAS in the UK Public Sector require that the internal audit function has an unrestricted scope and access to all areas of the organisation and information. Financial Regulations Rule 15(b) states that the Consortium Treasurer or an authorised representative (interpreted to be any LCCIAS staff) has authority to: -

- enter any ESPO building or land at all reasonable times.
- have access to all records, documents and correspondence relating to any transactions of ESPO.
- receive such explanations as he or she considers necessary on any matter under examination.
- require any employee of ESPO to produce cash, stores or any other ESPO property under his/her control.

Whilst not explicit, Rule 15(b) is a conduit to seeking agreement to access partner organisations' records.

Internal auditors are accountable for confidentiality and safeguarding of records and information.

The HoIAS has authority to: -

- allocate resources, set frequencies, select subjects, determine scopes of work, apply techniques, and issue communications to accomplish the function's objectives.
- obtain assistance from the necessary personnel of ESPO and other specialised services from within or outside ESPO to complete internal audit services.

Independence, Organisational Position, and Reporting Relationships

Independence can be defined as, '*The freedom from conditions that threaten the ability of the internal audit activity to carry out internal audit responsibilities in an unbiased manner. To achieve the degree of independence necessary to effectively carry out the responsibilities of the internal audit activity requires the head of the activity to have direct and unrestricted access to senior management and the board. This can be achieved through a dual-reporting relationship. Threats to independence*

must be managed at the individual auditor, engagement, functional and organisational levels’.

The HolAS reports to the Treasurer and to the Subcommittee (reports are agreed with the Director beforehand). The HolAS has direct access to ESPO’s organisational management team, the Secretary and, if required, to the Chair of the Subcommittee. This arrangement meets the expectation of the CIPFA Code of Practice for the Governance of Internal Audit in UK Local Government, which expects that “the direct reporting line of the HolAS is not lower than a member of the senior management team”.

These arrangements provide the organisational authority to bring matters directly to senior management and escalate matters to the Subcommittee, when necessary, without interference and supports the HolAS ability to maintain objectivity.

The HolAS will confirm to the Subcommittee, at least annually, the organisational independence of LCCIAS. If the governance structure does not support organisational independence, the HolAS will document the characteristics of the governance structure limiting independence and any safeguards employed to achieve the principle of independence. The HolAS will disclose to the Subcommittee any interference LCCIAS encounter related to the scope, performance, or communication of internal audit work and results. The disclosure will include communicating the implications of such interference on LCCIAS’ effectiveness and ability to fulfil its mandate.

Potential impairments to independence, including relevant disclosures as applicable.

The role of internal audit in fraud and corruption

The Director and his Organisational Management Team is responsible for developing and maintaining a control environment that mitigates the risk of fraud and corruption.

The HolAS is responsible for developing and maintaining advice and guidance on ESPO’s approach to managing the risks of fraud, bribery and corruption. This includes:

- Ensuring that strategies, policies and procedures are kept up to date and align with relevant codes of conduct.
- Ensuring adherence to the CIPFA Code of Practice on Managing the Risk of Fraud and Corruption.
- Developing training and guidance on fraud awareness.
- Compiling a fraud risk assessment that is the basis for planning anti-fraud audits.
- Coordination of ESPO’s involvement in national anti-fraud projects.
- Informing the Subcommittee of initiatives, progress and outcomes.

LCCIAS does not have specific responsibility for the detection or prevention of fraud and corruption, but it considers those risks when undertaking its activities. The independence of the internal audit activity leaves it well placed to undertake (or

guide) any investigations that are required. The HolAS will determine the level and scope of LCCIAS' involvement including delegating the investigation of specific allegations to the service itself following an assessment of risk and financial impact.

Changes to the Mandate and Charter

Circumstances may justify a follow-up discussion between the HolAS, Senior Management and the Subcommittee, on the Internal Audit mandate or other aspects of the Internal Audit Charter. Such circumstances may include but are not limited to:

- A significant change in the GIAS.
- A significant reorganisation within the organisation.
- Significant changes in the HolAS, the Subcommittee, and/or Senior Management.
- Significant changes to the organisation's strategies, objectives, risk profile, or the environment in which the organisation operates.
- New laws or regulations that may affect the nature and/or scope of internal audit services.

Subcommittee Oversight

The CIPFA Code of Practice for the Governance of Internal Audit in UK Local Government requires that all local government audit committees should follow the CIPFA established recommended practice for audit committees in local government and police, the Position Statement: audit committees in local authorities and police 2022 and its supporting guidance publication, Audit committees: practical guidance for local authorities and police (2022).

ESPO's Subcommittee performs the role of the audit committee for the purposes of the GIAS in the UK Public Sector. The Subcommittee is a key component of ESPO's governance framework. Its role is to operate as 'those charged with governance' and provide independent assurance on the adequacy of the risk management framework, the internal control environment and the integrity of the financial reporting and annual governance processes.

To establish, maintain, and ensure that ESPO's internal audit function has sufficient authority to fulfil its duties, the Subcommittee should, as a minimum:

- approve the internal audit charter. This includes participating in discussions with the HolAS and Senior Management about the "essential conditions," described in the GIAS, which establish the foundation that enables an effective internal audit function

- consider and approve the risk based internal audit strategy and plans. This includes making appropriate inquiries of senior management and the HolAS to determine whether scope or resource limitations are inappropriate.
- monitor progress against internal audit work plans through the receipt of periodic progress reports. This includes considering major Internal Audit Service findings and monitoring the response to, and the implementation of High Importance recommendations.
- consider the HolAS' annual report including: -
 - the overall conclusion on the adequacy and effectiveness of ESPO's control environment (its frameworks of governance, risk management and control)
 - whether any limitations on scope should be reported in the AGS
 - outcomes against key performance indicators
 - the level of conformance to the GIAS in the UK Public Sector. This includes ensuring that a quality assurance and improvement program has been established and the results are reviewed annually.

Notwithstanding the above, audit reports will be made available to members of the Subcommittee (either individually or collectively) upon request.

The Subcommittee should ensure the HolAS has unrestricted access to and communicates and interacts directly with the Subcommittee, including in private meetings without senior management present. It should support internal audit's independence by reviewing the effectiveness of safeguards at least annually, including any issues or concerns about independence from the HolAS. The Subcommittee should include concerns about internal audit's independence if it chooses to escalate significant governance concerns to Management Committee for review.

In addition, the Subcommittee should: -

- Receive training to ensure it is conforming to the CIPFA Code of Practice for the Governance of Internal Audit in UK Local Government and following established recommended practice for audit committees in local government
- Contribute to, support, and receive the results of the GIAS requirement at least once every 5 years for an external quality assessment of the internal audit function (last completed in March 2024).
- Receive the Annual Governance Statement (AGS) prior to approval to consider whether ESPO has complied with the CIPFA Code of Practice for the Governance of Internal Audit in UK Local Government.

In addition, the performance evaluation of the HoIAS will include feedback from the Chair of the Subcommittee and Senior Management.

HoIAS Roles and Responsibilities

Ethics and Professionalism

The HoIAS will ensure that internal auditors:

- Conform with the GIAS in the UK Public Sector, including the principles of Ethics and Professionalism: integrity, objectivity, competency, due professional care, and confidentiality.
- Understand, respect, meet, and contribute to the legitimate and ethical expectations of the organisation and be able to recognise conduct that is contrary to those expectations.
- Encourage and promote an ethics-based culture in the organisation.
- Report organisational behaviour that is inconsistent with the organisation's ethical expectations, as described in applicable policies and procedures.

Objectivity

Objectivity can be defined as, '*An unbiased mental attitude that allows internal auditors to perform engagements in such a manner that they believe in their work product and that no quality compromises are made. Objectivity requires that internal auditors do not subordinate their judgment on audit matters to others. Threats to objectivity must be managed at the individual auditor, engagement, functional and organisational levels*'.

The HoIAS will ensure that the Internal Audit function remains free from all conditions that threaten the ability of Internal Auditors to carry out their responsibilities in an unbiased manner, including matters of engagement selection, scope, procedures, frequency, timing, and communication. If the HoIAS determines that objectivity may be impaired in fact or appearance, the details of the impairment will be disclosed to appropriate parties.

Internal auditors will maintain an unbiased mental attitude that allows them to perform engagements objectively such that they believe in their work product, do not compromise quality, and do not subordinate their judgment on audit matters to others, either in fact or appearance.

Internal auditors will have no direct operational responsibility or authority over any of the activities they review. Whilst LCCIAS staff are not responsible for the detailed development or implementation of new systems, they may provide advice during the system development process on the control measures to be incorporated in any new or amended systems. To maintain independence in these situations, the Auditor who was involved in the 'advisory style exercise' will not take any further part in the audit process. Any significant 'advisory' activity not already included in the annual Audit Plan which may impact on the ability to provide the required assurance opinion will

be reported to the Subcommittee for approval. The nature and scope of this type of work include facilitation, process and/or control design, training, advisory services and risk assessment support.

Furthermore, Internal Auditors will not implement internal controls, develop procedures, install systems, or engage in other activities that may impair their judgment, including:

- Assessing specific operations for which they had responsibility within the previous year.
- Performing operational duties for ESPO or its affiliates.
- Initiating or approving transactions external to the Internal Audit function.
- Directing the activities of any ESPO employee that is not employed by the Internal Audit function, except to the extent that such employees have been appropriately assigned to Internal Audit teams or to assist Internal Auditors.

Internal auditors will: -

- Disclose impairments of independence or objectivity, in fact or appearance, to appropriate parties and at least annually to the HoIAS.
- Exhibit professional objectivity in gathering, evaluating, and communicating information.
- Make balanced assessments of all available and relevant facts and circumstances.
- Take necessary precautions to avoid conflicts of interest, bias, and undue influence.

To facilitate the above, as a Condition of Service, all employees are expected to maintain conduct of the highest standard such that public confidence in their integrity is maintained. This includes declarations of interest, as appropriate (organisational level).

Furthermore, all directly employed staff are required to make an annual declaration to ensure that Auditors objectivity is not impaired and that any potential conflicts of interest are appropriately managed in line with the requirements of Domain II – Ethics & Professionalism within the GIAS in the UK Public Sector and the Nolan Committee's Standards on the Seven Principles of Public Life (individual auditor level). In addition, all staff complete an audit declaration as part of each review which requires any conflicts of interest or impairments to be disclosed (individual engagement level).

All Internal Audit agency staff are also required to declare any potential conflicts of interest at the start of any assignment to the HoIAS.

Managing the Internal Audit Function

The HolAS must be a suitably professionally qualified individual who has the appropriate skills, knowledge, experience and resources to effectively perform in the role in accordance with the GIAS in the UK Public Sector. They should also ensure that they take part in continuing professional development activities to remain up to date with developments within Internal Audit.

The HolAS must establish an environment of trust, confidence and integrity in the work of the Internal Audit Section within ESPO.

The HolAS has the responsibility to:

- At least annually, submit a risk-based internal audit plan to Senior Management for review and endorsement and then to the Subcommittee for consideration and approval.
- Communicate the impact of resource limitations on the Internal Audit Plan to Senior Management and the Subcommittee.
- Review and adjust the Internal Audit Plan, as necessary, in response to changes in ESPO's business, risks, operations, programs, systems, and controls.
- Communicate with Senior Management and the Subcommittee if there are significant interim changes to the Internal Audit Plan.
- Ensure Internal Audit engagements are performed, documented, and communicated in accordance with the GIAS in the UK Public Sector.
- Follow up on engagement findings and confirm the implementation of recommendations or action plans and periodically communicate the results of Internal Audit services to Senior Management and the Subcommittee.
- Ensure the Internal Audit function collectively possesses or obtains the knowledge, skills, and other competencies and qualifications needed to meet the requirements of the GIAS in the UK Public Sector and fulfil the Internal Audit mandate.
- Identify and consider trends and emerging issues that could impact ESPO and communicate to Senior Management and the Subcommittee as appropriate.
- Consider emerging trends and successful practices in Internal Auditing.
- Establish and ensure adherence to methodologies designed to guide the Internal Audit function.
- Ensure adherence to ESPO's relevant policies and procedures unless such policies and procedures conflict with the Internal Audit Charter or the GIAS in the UK Public Sector. Any such conflicts will be resolved or documented and communicated to Senior Management and the Subcommittee.
- Maintain awareness of the work of other internal and external providers of assurance and advisory services and consider relying upon these where appropriate. If the HolAS cannot achieve an appropriate level of coordination, the

issue must be communicated to Senior Management and if necessary escalated to the Subcommittee

In addition, the HolAS should be consulted on all proposed major projects, programmes and policy initiatives, as appropriate.

The HolAS should be consulted on proposed changes to the following key policy documents for example: -

- Whistleblowing Policy
- Officers' Code of Conduct
- Counter Fraud policies
- Risk Management Policy

Where partnership/ joint venture/ outsourced and shared service arrangements exist that require joint working with other organisations and their respective auditors, the HolAS will produce a protocol outlining the respective roles and responsibilities of each partner, access to working papers, confidentiality and sharing of audit reports including reporting to the Subcommittee (where appropriate).

In instances, where services are provided by third parties, the HolAS must ensure that suitable clauses are included within contract documentation to ensure that internal audit retains the right of access to documents/ personnel and systems as and when required.

Quality Assurance and Improvement Program

The HolAS will develop, implement, and maintain a quality assurance and improvement program that covers all aspects of the internal audit function. The program will include external and internal assessments of the internal audit function's conformance with the GIAS in the UK Public Sector, as well as performance measurements to assess the internal audit function's progress toward the achievement of its objectives and promotion of continuous improvement. The program also will assess, if applicable, compliance with laws and/or regulations relevant to internal auditing. Also, if applicable, the assessment will include plans to address the internal audit function's deficiencies and opportunities for improvement.

Annually, the HolAS will communicate with Senior Management and the Subcommittee about the internal audit function's quality assurance and improvement program, including the results of internal assessments (ongoing monitoring and periodic self-assessments) and external assessments. External assessments will be conducted at least once every five years by a qualified, independent assessor or assessment team from outside ESPO; qualifications must include at least one assessor holding an active Certified Internal Auditor® credential.

Communication with Senior Management and the Subcommittee

The HolAS will:

Assist with arranging the content of Subcommittee agenda papers, including agreeing future agenda items and potential areas for training.

Contribute to any review of the Subcommittee's effectiveness, advising the Chair of any suggested improvement.

Be responsible for the overall development of the Internal Audit Strategy and annual Internal Audit Plan, which demonstrates value for money to the organisation.

The HolAS will report at least annually to Senior Management and the Subcommittee regarding:

- The Internal Audit Service Mandate and Charter – where there are significant changes to the governance of the authority, its risks or the internal audit function,
- The Internal Audit Plan and performance relative to its plan.
- Significant revisions to the Internal Audit Plan and budget.
- Potential impairments to independence, including relevant disclosures as applicable.
- Results from the quality assurance and improvement program, which include the Internal Audit function's conformance with the GIAS in the UK Public Sector and action plans to address the Internal Audit function's deficiencies and opportunities for improvement.
- Significant risk exposures and control issues, including fraud risks, governance issues, and other areas of focus for the Subcommittee that could interfere with the achievement of ESPO's strategic objectives.
- Results of assurance and advisory services.
- Resource requirements.
- Management's responses to risk that the Internal Audit function determines may be unacceptable or acceptance of a risk that is beyond ESPO's risk appetite.

Role of the Consortium Treasurer

The Consortium Treasurer (the Treasurer) has overall delegated responsibility from the Management Committee for the Internal Audit function.

On behalf of the Treasurer, the Assistant Director (Finance, Transformation & Commissioning) will ensure that they are periodically briefed by the HolAS on the following:

- Overall progress against the annual Internal Audit Plan;
- Those audit areas where a lower assurance opinion has been given;

- Progress on the implementation of all “high importance” audit recommendations; and
- Progress on all fraud and irregularity investigations carried out by the Internal Audit Section.

Following on from the above, the HoIAS will routinely provide update reports to Senior Management and the Subcommittee, including an annual outturn report.

Role of Senior Management

For the purposes of the GIAS in the UK Public sector, individually the Director and the Consortium Treasurer and Secretary perform the role of the ‘Senior Management’.

Relevant reports referred to above will receive prior consideration by Senior Management. This includes any fraud and corruption related exercises.

The HoIAS will present the annual Internal Audit Strategy and Plan to Senior Management for their consideration and endorsement. The annual outturn report, together with the annual overall conclusion on the adequacy and effectiveness of ESPO’s control environment (its framework of governance, risk management and control) will also be circulated to Senior Management.

Senior Management is also responsible for ensuring that staff within their areas participate fully in the audit planning process and actively enforce the implementation of agreed audit recommendations by the required date. The quality of these relationships impacts on the effective delivery of the internal audit service, its reputation and independence. Co-operative relationships with all management can enhance Internal Audit’s ability to achieve its objectives.

Financial Regulation 15(c) requires the ESPO Director will be responsible for considering and taking appropriate action on matters drawn to his attention by audit reports.

Scope & Type of Internal Audit Services

The HoIAS is required to provide an annual report to the Subcommittee including a conclusion on the overall adequacy and effectiveness of the risk management, governance and control environment for ESPO and the extent it can be relied upon. This is a requirement of the Accounts and Audit (England) Regulations 2015.

To achieve this, the Internal Audit function has the following objectives:

- To provide a quality, independent and objective audit service that effectively meets ESPO’s needs, adds value, improves operations and helps protect public resources.

- To provide assurance to management that ESPO's operations are being conducted in accordance with external regulations, legislation, internal policies and procedures.
- To provide a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, internal control and governance processes.
- To provide assurance that significant risks to ESPO's objectives are being managed. This is achieved by annually assessing the adequacy and effectiveness of the risk management process.
- To provide advice and support to management to enable an effective control environment to be maintained.
- To promote an anti-fraud, anti-bribery and anti-corruption culture within the ESPO to aid the prevention and detection of fraud.
- To investigate, in conjunction with the appropriate agencies when relevant, allegations of fraud, bribery and corruption.
- To evaluate whether the information technology governance of ESPO supports its strategies and objectives.

ESPO's internal audit function is provided by an in-house team supported by occasional additional resources procured via agency contracts. The scope of the function includes the review of all activities (financial and operational) and encompasses but is not limited to objective examinations of evidence to provide independent **assurance** and **advisory** services.

Assurance services are intended to provide confidence about risk management, governance, and control processes to stakeholders, especially the management of the activity under review, Senior Management and the Subcommittee. Through assurance services, internal auditors provide objective assessments of the differences between the existing conditions of an activity under review and a set of evaluation criteria. Internal auditors evaluate the differences to determine whether there are reportable findings and to provide a conclusion about the engagement results, including reporting when processes are effective.

In accordance with the GIAS in the UK Public Sector, most assurance type audits are undertaken using the risk-based systems audit approach, the key elements of which are listed below: -

- Agree the objective and scope of the audit with management and issue terms of engagement
- Identify and record the risks, controls and tests;
- Where relevant, audit work programmes will be linked to ESPO's strategic and operational risks;
- Evaluate the controls in principle to decide whether they are appropriate and can be reasonably relied upon;
- Identify any instance of over/under control;
- Determine an appropriate strategy to test the effectiveness of controls;

- Arrive at a conclusion and produce a report leading to management actions.

Where possible, as part of the annual planning and reporting processes the Internal Audit Service will seek to identify and place reliance on assurance work completed elsewhere within ESPO's areas of responsibility.

Advisory services may be subject to agreement with the party requesting the services. Examples of advisory services include advising on the design and implementation of new policies, processes, systems, and products; providing forensic services; providing training; and facilitating discussions about risks and controls. When performing advisory services, internal auditors are expected to maintain objectivity by not taking on management responsibility. For example, internal auditors may perform advisory services as individual engagements, but if the HoIAS takes on responsibilities beyond internal auditing, then appropriate safeguards must be implemented to maintain the internal audit function's independence

In addition to its ESPO internal audit work programme, the Internal Audit Service: -

- may provide assurance to ESPO on third party operations (such as contractors and partners) where this has been provided for as part of the contract documentation
- feeds into the Annual Governance Statement and Code of Corporate Governance, where appropriate

Audit Reporting

All internal audit recommendations are assessed in terms of risk exposure using ESPO's risk management framework. If audit testing revealed either an absence or poor application of a key control, judgement is applied as to where the risk would fall (in terms of impact and likelihood), if recommendations to either install or improve control were not implemented. If material risk exposure is identified, then a high importance (HI) recommendation is likely. It is important that management quickly addresses those recommendations denoted as HI and implements an agreed action plan without delay.

Where applicable an individual 'opinion' on each audit assignment is also reported i.e. based on the answers and evidence provided during the audit and the testing undertaken, what assurance can be given that the internal controls in place to reduce exposure to those risks currently material to the system's objectives are both adequate and are being managed effectively (see table overleaf).

There are usually four levels of assurance: full; substantial; partial; and little/no. An assurance type audit report containing at least one high importance (HI) recommendation would normally be classified as 'partial' assurance. Advisory type audits might also result in high importance recommendations.

The Subcommittee is tasked with considering major internal audit findings and (HI) recommendations and escalating them and significant governance concerns to Management Committee for review'. Progress against implementing HI recommendations will be reported to the Subcommittee and Management Committee and they will remain in their domains until the HolAS is satisfied, based on the results of specific re-testing, that the HI recommendation has been implemented.

<u>OUTCOME OF THE AUDIT</u>	<u>ASSURANCE RATING</u>
No recommendations or only a few minor recommendations	Full assurance
A number of recommendations made but none considered to have sufficient significance to be denoted as HI (high importance)	Substantial assurance
Recommendations include at least one HI recommendation, denoting that (based upon a combination of probability and impact) in our opinion a significant weakness either exists or potentially could arise and therefore the system's objectives are seriously compromised.	<p>Partial assurance</p> <p>A HI recommendation denotes that there is either an absence of control or evidence that a designated control is <u>not</u> being operated and as such the system is open to material risk exposure. It is important that management quickly addresses those recommendations denoted as HI and implements an agreed action plan without delay.</p> <p>Alternatively, whilst individually none of the recommendations scored a HI rating, collectively they indicate that the level of risk to is sufficient to emphasise that prompt management action is required.</p>
The number and content of the HI recommendations made are sufficient to seriously undermine any confidence in the controls that are currently operating.	Little or no assurance

Note: The HolAS cannot be expected to give total assurance that control weaknesses or irregularities do not exist. Managers are fully responsible for the quality of internal control and managing the risk of fraud, corruption and potential for bribery within their area of responsibility. They should ensure that appropriate and adequate control and risk management processes, accounting records, financial processes and governance arrangements exist without depending on internal audit activity to identify weaknesses.